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IMPLICATIONS OF EXTENSION OF SOVEREIGNTY TO THE GDR

- I. Soviet motivation.
 - A. To give maximum prestige and authority to GDR regime.
 - B. Keyed to GDR party congress to impress membership with authority of regime.
 - C. Indicates Soviet misgivings about unity as anti-EDC weapon.
- II. Impact in East Germany.
 - A. Strengthen present leadership of Communist Party (SED).
 - B. End of popular hope for unification. Passive resignation expected.
 - Retention of High Commissioner to maintain contacts with West assures that agreements such as that on Berlin access rights will not be disturbed.
 - D. Soviet forces will remain in GDR, and GDR will apparently continue to pay occupation costs.
 - E. USSR will attempt to induce Western recognition of GDR.
 - F. Demand for all-German talks will dominate unity pronouncements.

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